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INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05 H-01

INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 ACDA-12

TRSE-00 NSCE-00 SSO-00 ICAF-00 INRE-00 /074 R

DRAFTED BY EA/VLC:DGPARTER:JY

APPROVED BY EA:ROAKLEY

EA/VLC:SRLYNE

EA/RA:EHOROWITZ

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FM SECSTATE WASHDC

TO USMISSION USNATO IMMEDIATE

C O N F I D E N T I A L STATE 046840

E.O. 12065: GDS 2/26/85 (PARTER, DENNIS G.)

TAGS: PEPR, PORG, CH, VM, CB, US

SUBJECT: CONFLICTS IN SOUTHEAST ASIA

REF: A. USNATO 1304. B. STATE 44785

1. (C-ENTIRE TEXT)

2. FOLLOWING POINTS RESPOND TO REFTEL REQUEST

ADDITIONAL INFORMATION FOR USE IN NATO DISCUSSIONS.

3. U.S. POLICY HAS BEEN CONSISTENT DATING BACK TO THE INITIAL UNFOLDING OF THE TENSION LAST FALL. PUBLICLY AND PRIVATELY, DIRECTLY AND THROUGH OTHER COUNTRIES, WE HAVE CALLED ATTENTION TO THE DANGERS IMPLICIT IN THE BUILDUP OF FORCES ALONG THE INTERNATIONAL FRONTIERS BETWEEN VIETNAM AND KAMPUCHEA AND BETWEEN CHINA AND VIETNAM.

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4. AS THE FIGHTING ENLARGED AND TROOPS CROSSED INTERNATIONAL BORDERS, WE URGED RESTRAINT ON THOSE DIRECTLY INVOLVED, AS WELL AS ON THOSE WHO MIGHT CONCEIVABLY BE DRAWN IN BECAUSE OF ALLIANCES AND COMMITMENTS TO THOSE ALREADY FIGHTING.

5. WE HAVE NOT AND WILL NOT TAKE SIDES. WE HAVE MADE CLEAR OUR SERIOUS CONCERN OVER THE VIETNAMESE INVASION OF KAMPUCHA AND OVER THE CHINESE INVASION OF VIETNAM. OUR BASIC GOALS ARE TO SEE THE FIGHTING STOPPED, TO HELP BRING ABOUT A WITHDRAWAL OF ALL FORCES FROM FOREIGN TERRITORY AND TO COOPERATE WITH OTHERS IN STRIVING TO ASSURE THE EXISTENCE OF A STABLE SYSTEM OF INDEPENDENT STATES IN SOUTHEAST ASIA.

6. AFTER THE VIETNAMESE INVASION OF KAMPUCHEA, WE SUPPORTED THE KAMPUCHEA REQUEST TO BRING THE ISSUE BEFORE THE SECURITY COUNCIL BECAUSE WE SUPPORT THE FUNDAMENTAL PRINCIPLES OF TERRITORIAL INTEGRITY, NATIONAL SOVEREIGNTY, AND INVIOABILITY OF INTERNATIONAL FRONTIERS, AND BECAUSE WE SAW A DANGER OF A WIDER CONFLICT WHICH WOULD FURTHER THREATEN REGIONAL PEACE AND SECURITY.

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DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY Turnblay DATE 10/9/80

RDS ☐ or XDS ☐ EXT. DATE

TS AUTH. REASON(S)

ENDORSE EXISTING MARKINGS ☐

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7. IN THE WAKE OF THE CHINESE ATTACK ON VIETNAM, FOR THESE SAME REASONS, WE, IN CONJUNCTION WITH OTHER COUNTRIES, HAVE BROUGHT THE ISSUES OF THE OVERALL SITUATION IN SOUTHEAST ASIA AND ITS IMPLICATIONS FOR INTERNATIONAL PEACE AND SECURITY BEFORE THE SECURITY COUNCIL. WE BELIEVE THAT THE SECURITY COUNCIL MUST CONSIDER THREATS TO THE PEACE AND SECURITY AND THAT UN ACTIONS CAN BE HELPFUL IN WINDING DOWN THE HOSTILITIES AND IN FINDING A MEANS OF STABILIZING THE SITUATION. IN THE CURRENT

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COUNCIL DELIBERATIONS, WE LOOK FORWARD TO THE COOPERATION OF THOSE NATIONS WHICH WISH TO UPHOLD THE IMPORTANT PRINCIPLES WHICH ARE AT QUESTION HERE AND WHICH WISH TO SEE AN END TO THE FIGHTING.

8. WE NOTE THAT IN OUR VIEW THE RECENTLY CONCLUDED AGREEMENTS BETWEEN THE PENG SAMRIN REGIME AND VIETNAM DURING THE VISIT TO PHNOM PENH OF VIETNAMESE PRIME MINISTER PHAM VAN DONG DO NOT FURTHER ANY SOLUTIONS BUT INSTEAD REPRESENT SIMPLY AN EFFORT TO CLOAK THE INTERNATIONALLY-CONDEMNED VIETNAMESE INVASION. WE CONSIDER THE HENG SAMRIN REGIME TO BE INSTALLED BY AN OUTSIDE POWER AND NOT REPRESENTATIVE OF THE KAMPUCHEAN PEOPLE. WE STRESS, ON THE OTHER HAND, THAT WE DO NOT SUPPORT THE POL POT REGIME, WHOSE HUMAN RIGHTS POLICIES WE HAVE CONSISTENTLY DEPLORED AND WHOM WE NEVER RECOGNIZED. WE HOPE THAT ALL THE CONCERNED PARTIES THROUGH NEGOTIATIONS AND NOT FORCE WILL WORK TOWARD THE ESTABLISHMENT OF A GOVERNMENT TRULY REPRESENTATIVE OF THE KAMPUCHEAN PEOPLE.

9. WE BELIEVE THAT VIETNAMESE FORCES SHOULD WITHDRAW FROM KAMPUCHEA AND THAT CHINESE FORCES SHOULD WITHDRAW FROM VIETNAM. ALTHOUGH WE BELIEVE THAT THE VIETNAMESE ATTACK ON KAMPUCHEA IS THE ROOT CAUSE OF THE GREATLY HEIGHTENED TENSIONS WHICH NOW INCLUDE THE CHINESE INCURSION INTO VIETNAM, OUR CALLS FOR WITHDRAWAL OF FORCES ARE NOT INTENDED TO LINK THE TWO CONFLICTS IN THE SENSE OF A MUTUAL AND SIMULTANEOUS PULLBACK OR DISENGAGEMENT.

10. OUR POLICY IS BALANCED AND IMPARTIAL. WE DO NOT SEEK TO FIND FAULT, ONLY TO FIND SOLUTIONS FOR THE TENSIONS OF THE REGION. WE BELIEVE THAT WITHDRAWAL OF ALL FORCES FROM FOREIGN TERRITORY WILL BE A GOOD BEGINNING

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TO THIS SEARCH.

11. THE UNITED STATES HAS NO FORMULA FOR SOLVING THESE PROBLEMS AND WOULD LOOK TO THOSE DIRECTLY INVOLVED AND TO THOSE NATIONS INTERESTED IN SEEKING A SOLUTION TO HELP FIND A WAY TO RESOLVE THE CONFLICTS. WE NOTE THAT SOME

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COUNTRIES AND LEADERS HAVE CONSIDERED THE IDEA OF AN INTERNATIONAL CONFERENCE TO DISCUSS THE KAMPUCHEAN QUESTION FOLLOWING PRINCE SIHANOUK'S MENTION OF THIS POSSIBILITY DURING A PRESS INTERVIEW. WE HOPE THAT THIS AND OTHER PROPOSALS WOULD BE RAISED DURING THE SECURITY COUNCIL CONSIDERATION OF THE SITUATION. WE HOPE THAT ALL NATIONS WILL ACTIVELY PARTICIPATE, NOT ONLY IN THE COUNCIL DELIBERATIONS, BUT IN A CONSTRUCTIVE INTERNATIONAL EFFORT TO FIND A SOLUTION FOR THESE PROBLEMS AND AN END TO THESE CONFLICTS WHICH THREATEN THE PEACE AND SECURITY OF ASIA.

12. USNATO CAN ALSO DRAW ON STATEMENTS MADE BY AMBASSADOR YOUNG ON FEBRUARY 24 (REFTEL B).
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